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MONTANA CONSTITUTIONAL  
CONVENTION

STATE DOCUMENTS

ANNUAL REPORT  
OF THE  
LIVESTOCK COMMISSION



To The  
Governor of Montana  
  
HONORABLE FORREST H. ANDERSON

FOR THE

FISCAL YEAR ENDED

JUNE 30, 1971

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# LIVESTOCK COMMISSION

F. T. SAYLOR  
PRESIDENT  
CHOTEAU

+

WILFORD F. JOHNSON  
VICE PRESIDENT  
HALL

-

WM. G. CHENEY  
EXECUTIVE OFFICER  
SCORDER OF MARKS AND BRANDS

X



HELENA, MONTANA 59601  
AREA CODE 406 449-2044

JESS BLANKENSHIP  
CROW AGENCY

THOMAS EVANS  
STANFORD

ROBERT G. BARTHELMESS  
MILES CITY

ROBERT M. SIMONS  
TURNER

September 30, 1971

The Honorable Forrest H. Anderson  
The Governor of Montana  
State Capitol Building  
Helena, Montana 59601

Dear Governor Anderson:

In accordance with the requirements of Section 82-4002, R.C.M., 1947, there is herewith transmitted to you the report of the Livestock Commission covering Fiscal Year ended June 30, 1971.

Major accomplishments during the year included:

More than 2½ million head of livestock inspected for brands;

Re-recorded 25,540 livestock brands;

Accomplished first phases of Reorganization;

Recommendations to facilitate the achievement of goals include:

Retain the portion of Article XII, Section 9 of the Montana Constitution pertaining to livestock;

Increase appropriations for investigations and personnel training;

Increase inspection fees to meet increased costs;

Improve effectiveness of Predator Animal Control;

Amend change of ownership law.

Very truly yours,

A handwritten signature in black ink, appearing to read "Wm. G. Cheney".  
Wm. G. Cheney  
Executive Officer

WC:bt



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PRINCIPAL OFFICES AND OFFICERS

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LIVESTOCK COMMISSION

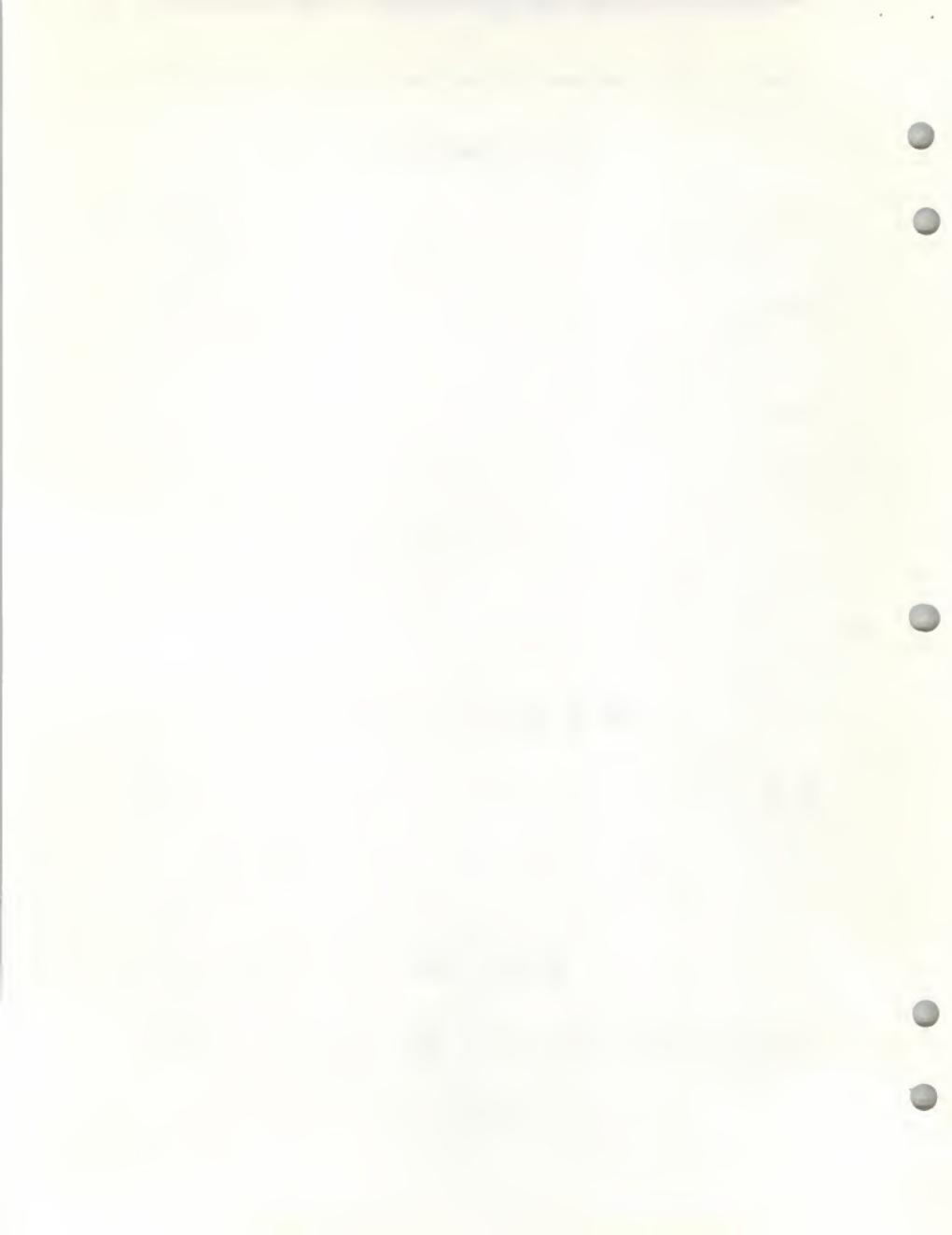
MEMBERS TERM OF OFFICE	HOME ADDRESS
F. T. SAYLOR, President..... 3-1-67 - 3-1-73	Choteau
WILFORD F. JOHNSON, Vice-President..... 3-1-67 - 3-1-73	Hall
ROBERT G. BARTHELMESS..... 3-1-71 - 3-1-77	Miles City
JESS BLANKENSHIP..... 3-1-69 - 3-1-75	Crow Agency
THOMAS EVANS..... 3-1-69 - 3-1-75	Stanford
ROBERT M. SIMONS..... 3-1-71 - 3-1-77	Turner

PRINCIPAL ADMINISTRATIVE OFFICERS

William G. Cheney.....	Executive Officer
Betty Algard.....	Deputy Recorder
Cecil C. Greenfield.....	Chief Accountant

PRINCIPAL OFFICE

Livestock Building.....	Helena
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GENERALLY

The statutes relating to the operation of the Livestock Commission are contained in Titles 3, 46, 52, 93 and 94 of the Revised Codes of Montana, 1947.

Section 46-104 RCM, 1947 describes the duties and powers of the Commission as that of protecting and fostering the livestock industry in the state.

LIVESTOCK INSPECTION AND CONTROL

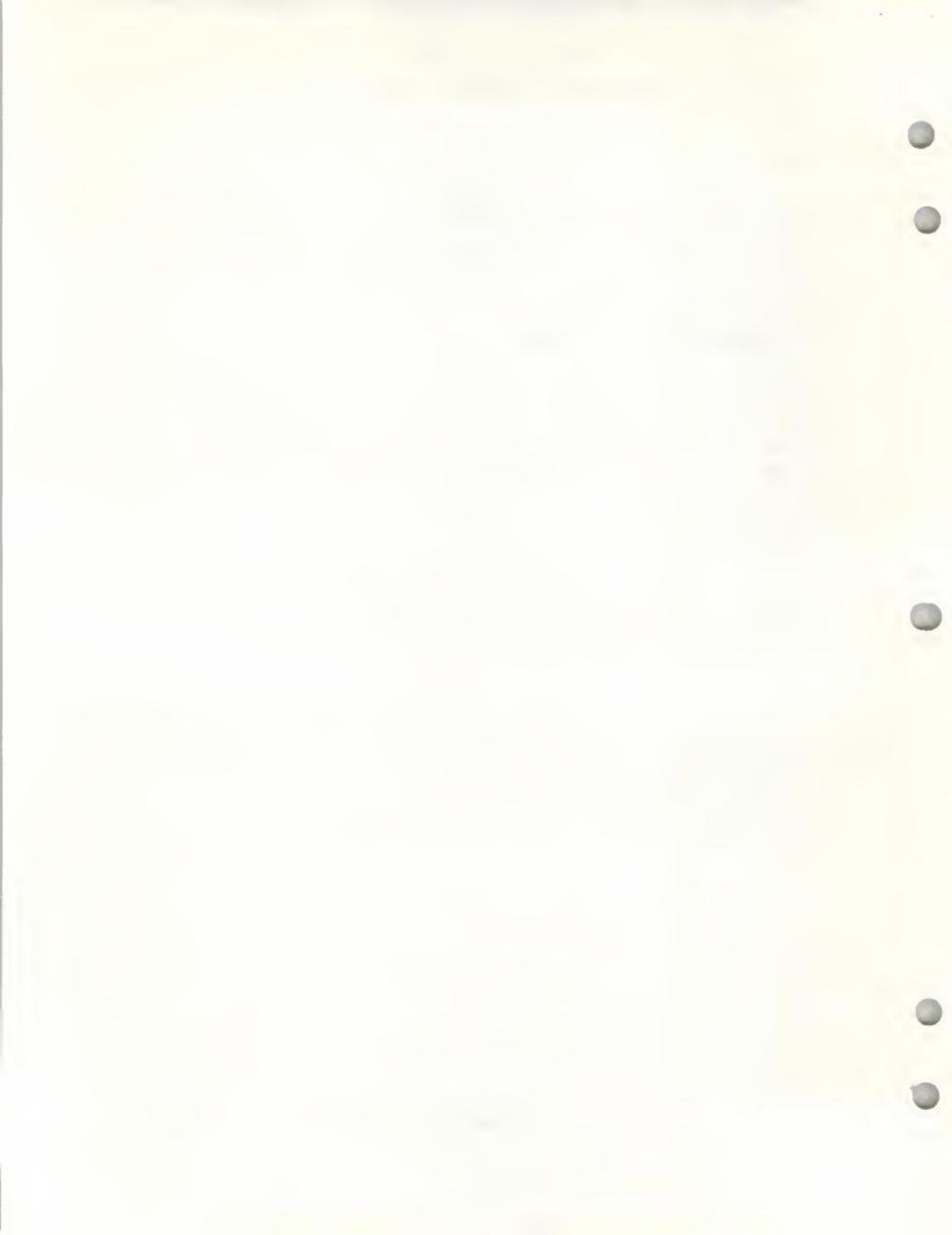
Under the present program structure, this program is the administrative branch of the agency, responsible for the protection of the livestock industry from theft and loss. Under this program we have the duty of recommending legislation and instituting market regulation (Refer 46-907, RCM) that will foster and protect the State's livestock industry. This program also has the responsibility of governing and regulating the recording and use of livestock brands, and the filing of security interests.

PREDATORY ANIMAL CONTROL

This program is charged with the responsibility of the control of predatory animals capable of injuring or killing domestic livestock and poultry. The program is carried on in cooperation with the Fish and Game Commission, the U. S. Bureau of Sport Fisheries and Wildlife and the counties of the State.

RABIES CONTROL

The rabies control program was established through appropriation from the General Fund by the Legislature in 1967 to control rabies outbreaks in rodents, scavengers, and predatory animals, thereby protecting human life, domestic livestock and game animals. This program is a joint effort of the Livestock Commission, Livestock Sanitary Board, Fish and Game Commission, the U.S. Bureau of Sport Fisheries and Wildlife and the Board of Health.



## PRINCIPAL GOALS

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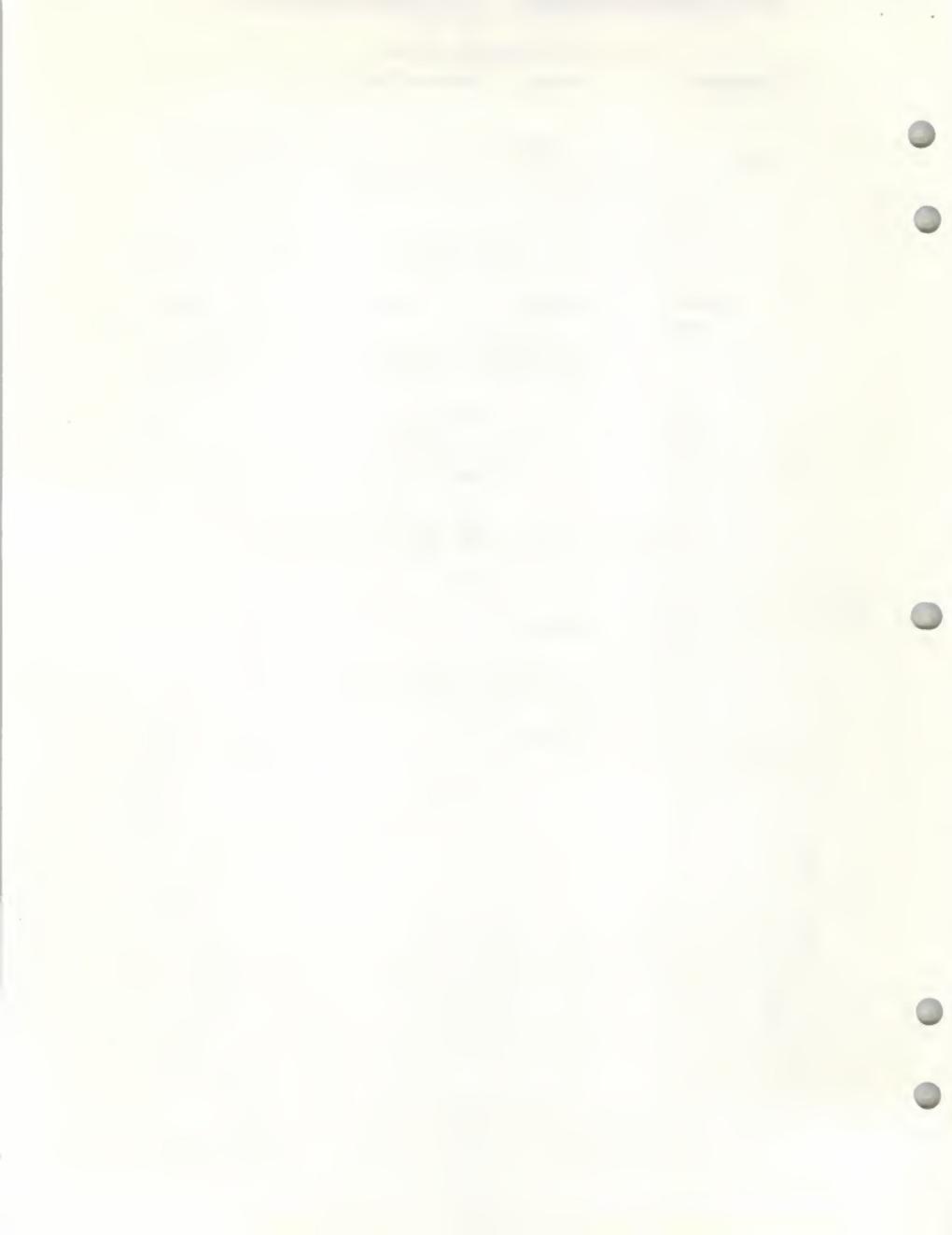
Since the Livestock Commission was created for the purpose of protecting and fostering the livestock industry, our goal is to maintain a highly trained staff of professional stock inspectors, investigators and clerical personnel to serve the industry in whatever way may be required within our legal and resource limits, and to assist in the prosecution of trials when livestock laws have been violated.



MAJOR ACCOMPLISHMENTS SUMMARIZED

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<u>PRIORITY</u>	<u>DESCRIPTION</u>	<u>PROGRAM</u>
1.	More than 1 million cattle inspected at markets.	Inspection and Control
2.	Re-recorded 25,540 livestock brands.	Inspection and Control
3.	Inspected 77,458 shipments of livestock at markets.	Inspection and Control
4.	Recorded 4,410 new brands and transfers.	Inspection and Control
5.	First phases of Executive Reorganization accomplished.	Inspection and Control
6.	Reduced mill levy on "other livestock" by one-half mill.	Predatory Animal Control
7.	Work accomplished with three less full-time positions.	Predatory Animal Control
8.	Held positive rabies incidents to three.	Rabies Control
9.	Forty-nine investigations resulting in court action.	Inspection and Control
10.	Filed 6,490 mortgage notices, renewals, assignments and satisfactions.	Inspection and Control
11.	Two market hearings were conducted.	Inspection and Control



MAJOR ACCOMPLISHMENTS DESCRIBED

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1. More than 1 million cattle inspected at markets.

The first year on record is 1970-71 of 1,015,694 cattle being inspected at markets. This was accomplished with the same number of market inspectors as has been employed the past several years.

2. Re-recorded 25,540 livestock brands.

Since January 1, 1971 we have re-recorded 25,540 livestock brands at a total cost of \$48,513.64, or \$1.90 per brand. Considering the amount of detail and paper work involved in this process, we feel this is a real accomplishment in efficiency. The above cost does not include recording the information in the brand files at the 19 brand offices outside Helena.

3. Inspected 77,458 shipments of livestock at markets.

Of the total shipments inspected, 3,280 shipments or parts of shipments, were held for proof of ownership representing about 4.25% of the total. This indicated a very thorough and efficient brand inspection program.

4. Recorded 4,410 new brands and transfers.

This is an increase of more than 100% over last year.

5. First phases of Executive Reorganization accomplished.

By June 30, 1971 we had completed the new organizational chart and functional chart for the new Department of Livestock.

6. Reduced mill levy on "other livestock" by one-half mill.

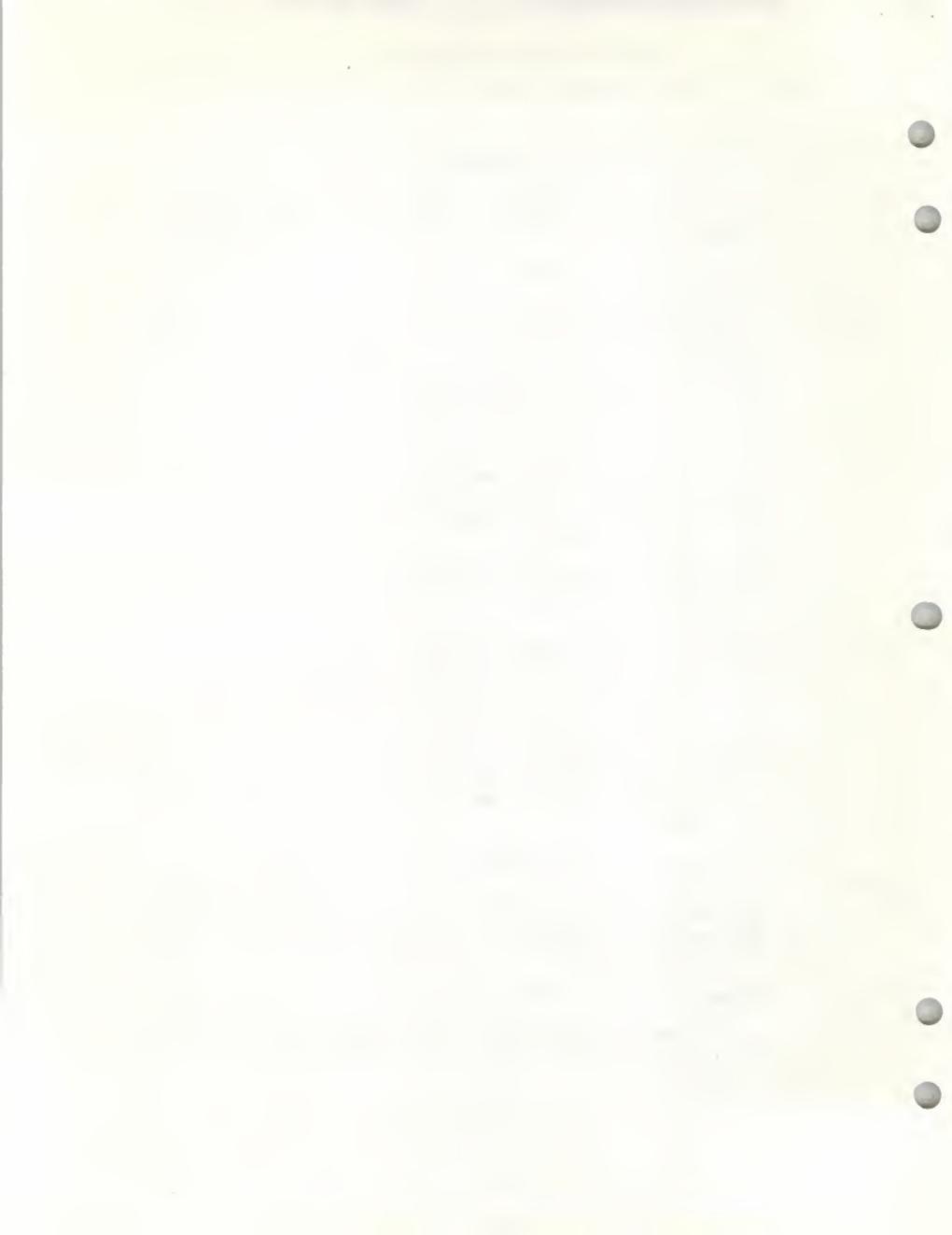
Mill levies for this program are now at four and one-half mills on taxable value of sheep and one mill on taxable value of other livestock.

7. Work accomplished with three less full-time positions.

The program year started with twenty-five District Field Assistants and ended with twenty-two District Field Assistants. This made it necessary to realign districts enlarging control areas of the remaining District Field Assistants.

8. Held positive rabies incidents to three.

Although this is two more incidents than last year, the incidents have been confined to the same general area. This would indicate the disease is under control.



Major Accomplishments Described

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9. Forty-nine investigations resulting in court action.

While forty-nine investigations resulted in court action there were hundreds of minor and major investigations that did not result in court action because of lack of evidence and other factors necessary to bring a case to court.

10. Filed 6,490 security agreements.

The number of Security Agreements have remained consistant the last several years.

11. Two market hearings conducted.

These hearings involved change of management at the Dillon Market and change of ownership at the Kalispell Market.



MAJOR RECOMMENDATIONS SUMMARIZED

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<u>PRIORITY</u>	<u>RECOMMENDATION</u>	<u>PROGRAM</u>
1.	That portion of Article XII, Section 9 of the Montana Constitution pertaining to livestock should remain unchanged.	Inspection and Control - also Predatory Animal Control
2.	Increase appropriated funds for investigative training of stock inspectors and for investigation purposes.	Inspection and Control
3.	Increase inspection fees to meet increased costs.	Inspection and Control
4.	Improve effectiveness of Predatory Animal Control.	Predatory Animal Control
5.	Amend change of ownership inspection law.	Inspection and Control
6.	Increase spending authority for the Division of Weights and Measures, Department of Agriculture.	



MAJOR RECOMMENDATIONS DESCRIBED

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1. That portion of Article XII, Section 9 of the Montana Constitution pertaining to livestock should remain unchanged.

The portion referred to provides "....provided, that in addition to the levy for state purposes above provided for, a special levy in addition may be made on livestock for the purpose of paying bounties on wild animals and for stock inspection, protection and indemnity purposes, as may be prescribed by law, and such special levy shall be made and levied annually in amount not exceeding four mills on the dollar by the state board of equalization, as may be provided by law.

2. Increase appropriated funds for investigative training of stock inspectors and for investigation purposes.

Because of large districts assigned to District State Stock Inspectors (Investigative Officers) a decided increase of reported thefts have occurred. The connection of known criminals in livestock theft and the necessity to do more checking on trucks and trailers hauling livestock, justifies three (3) more officers being added at an approximate cost of \$40,000. There is a need also of approximately \$5,000. additional funds annually to train new investigating officers and for refresher courses for experienced officers.

3. Increase inspection fees to meet increased costs.

Inspection fees for livestock crossing county lines (Sec. 46-804 RCM, 1947) should be increased as follows:

1 to 12 head from 25¢ to 35¢ per head  
12, to 30 head from \$3.00 to \$4.00  
Over 30 head from 10¢ to 15¢ per head

Inspection fees at livestock markets (Sec. 46-804RCM, 1947) on incoming livestock should be increased 5¢ per head in each category.

4. Improve effectiveness of Predatory Animal Control.

Under present conditions the program is under-financed and under-staffed. A means of additional financing must be found to increase and train the staff of professional hunters and trappers employed by the U.S. Fish and Wildlife Service.

5. Amend change of ownership inspection law.

The change of ownership law (Section 46-801 RCM, 1947) should be amended to include brand inspection at change of ownership of livestock in every case rather than only upon entering a feedlot.



Major Recommendations Described

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6. Increase spending authority for the Division of Weights and Measures, Department of Agriculture.

Because of the reliance of the Livestock Industry upon accurate scales and because the state is threatened with a cut-back in services, particularly the livestock scales because of insufficient spending authority, we strongly recommend additional spendable funds be made available to the Division of Weights and Measures for current operations.



## PROGRAM DESCRIPTION

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PROGRAM: LIVESTOCK INSPECTION AND CONTROL

### GOAL

Reduce the loss of livestock due to theft, fraud, or other unlawful processes.

### OBJECTIVES

To effectively enforce the livestock laws of the State, and accurately record livestock marks and brands.

To file security interests on livestock.

To complete the re-recording of brands which was approximately two-thirds complete by June 30, 1971.

To complete and implement the Executive Reorganization into the new Department of Livestock.

To implement the Livestock Dealer Act as provided for in Sec. 46-2901 through 46-2908 RCM, 1947.

### ACHIEVEMENTS

Limited livestock losses by providing an effective livestock inspection program.

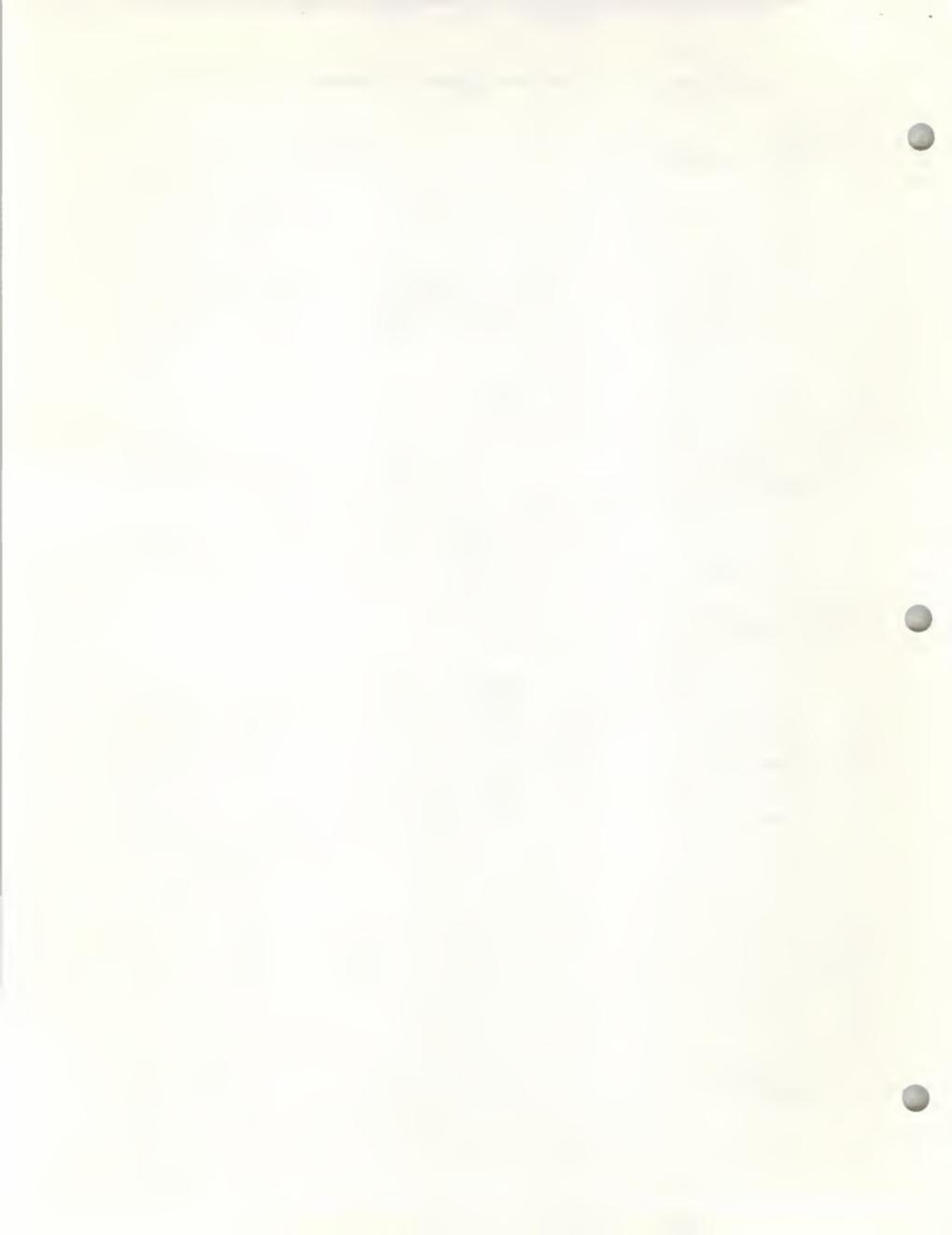
Conducted numerous investigations of reported livestock thefts.

Re-recorded 25,540 livestock brands and recorded 4,410 new brands and transfers.



## Program Description

<u>PERFORMANCE INDICATORS</u>	<u>FISCAL YEAR</u>		
	<u>1969-70</u>	<u>1970-71</u>	<u>1971-72</u>
Cost.....	\$ 592,190	\$ 677,902	\$ 769,722
<u>Performance:</u>			
Cattle inspected.....	2,600,000	2,650,000	2,660,000
Horses inspected.....	25,000	25,350	25,500
Cattle reported lost.....	2,440	1,570	1,500
Cattle recovered.....	1,440	1,050	1,000
Horses reported lost.....	76	27	30
Horses recovered.....	131	67	80
Livestock held for proof of ownership.....	15,000	15,528	15,000
Beef and hide inspection reports received.....	25,923	26,128	26,500
Bills of sale received.....	49,650	49,830	50,000
New brands and transfers recorded.....	2,118	4,410	4,500
Livestock brands re-recorded.....		25,540	15,000
Mortgage notices, renewals, assignments and satisfactions filed.....	6,764	6,490	6,500
Investigations resulting in charges filed.....	52	49	55
Market inspection offices maintained-in-state.....	16	17	17
Market inspection offices maintained-out-of-state.....	2	2	2
Shipments to markets held for proof of ownership.....	3,615	3,280	3,500
Accounts-of-sale received in Helena pending proof of ownership.....	259	255	260
Proceeds accompanying above accounts-of-sale.....	\$64,944.04	\$81,031.04	\$90,000.00
Clearance forms issued for livestock leaving markets.....	48,214	51,535	55,000



PROGRAM DESCRIPTION

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PROGRAM: PREDATORY ANIMAL CONTROL

GOAL

Protect the livestock industry from loss by predatory animals.

OBJECTIVES

Control losses by predators without upsetting the balance of nature by maintaining a qualified, professional force of trappers and hunters.

ACHIEVEMENTS

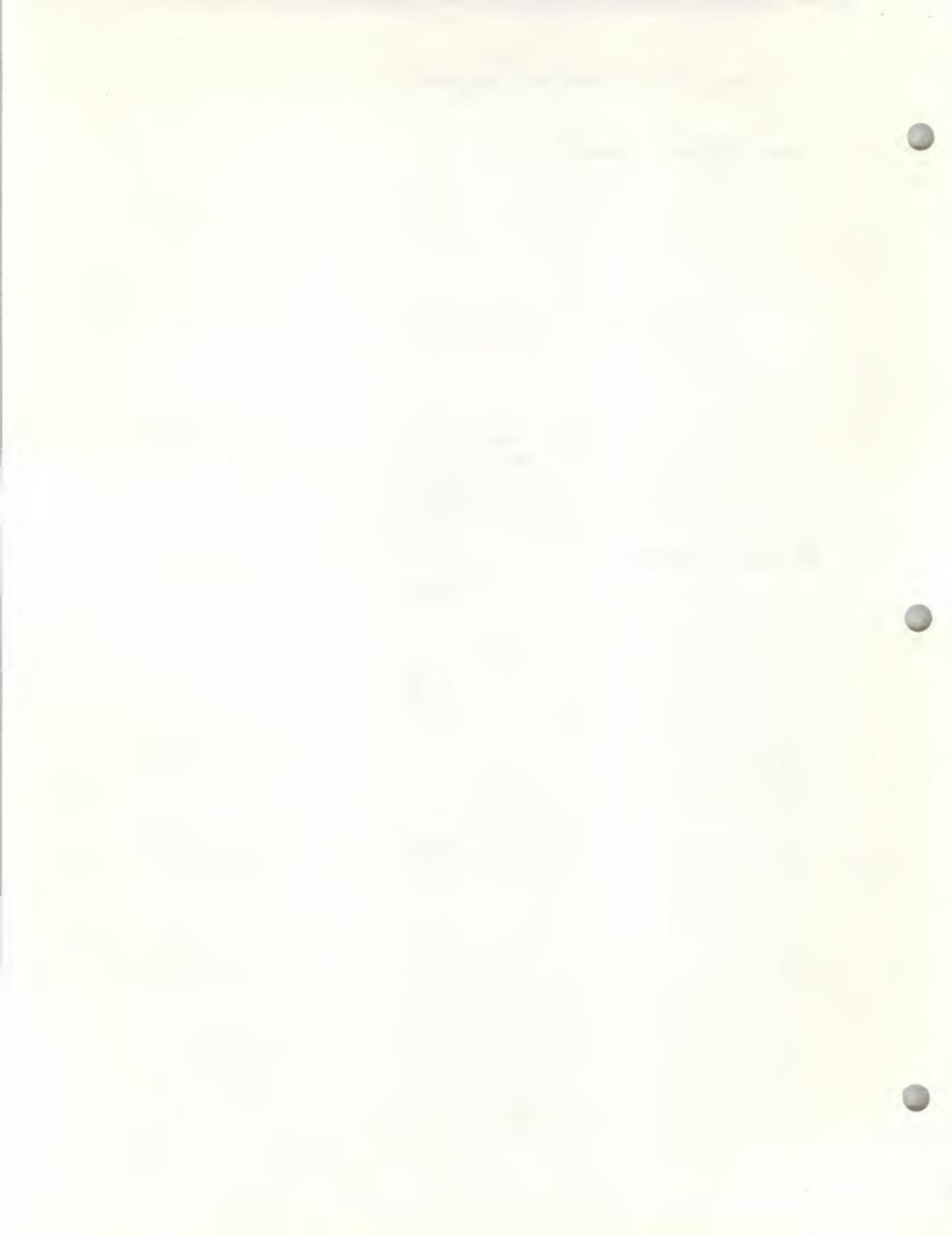
Efficiently utilized available staff and resources to control the increase in predatory animals and predatory incidents.

Reduced the mill levy on "cattle and others" by one-half mill as made possible by adequate financing.

PERFORMANCE INDICATORS ..... FISCAL YEAR.....

	1969-70	1970-71	1971-72
Cost.....	\$94,080	\$94,993	\$94,500
<u>Performance:</u>			
Requests for services.....	2,810	1,996	1,900
Coyote bait stations placed.....	1,815	1,038	1,000
Predators taken by species:			
Coyote.....	1,955	1,993	2,000
Bobcat.....	123	78	80
*Black bear.....	75	34	50
*Grizzly bear.....	4	2	3
Fox.....	553	500	525

\*Proven livestock killers or damaging orchards, beehives or destroying other property.



PROGRAM DESCRIPTION

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PROGRAM: RABIES CONTROL

GOALS

Protect human life, domestic livestock and game animals from rabid animals and rabies outbreaks.

OBJECTIVES

Eradicate rabies incidents in Montana.

ACHIEVEMENTS

While rabies incidents increased over the previous year, we have kept it confined to the same general area of the state and apparently have it under control.

PERFORMANCE INDICATORS ..... FISCAL YEAR.....

	1969-70	1970-71	1971-72
Cost.....	\$ 876	\$ 2,364	\$ 2,400
Performance:			
Positive rabies incidents.....	1	3	3
Perishable strichnine lard baits.....	4,550	4,600	4,500



## PROGRAM COST SUMMARY

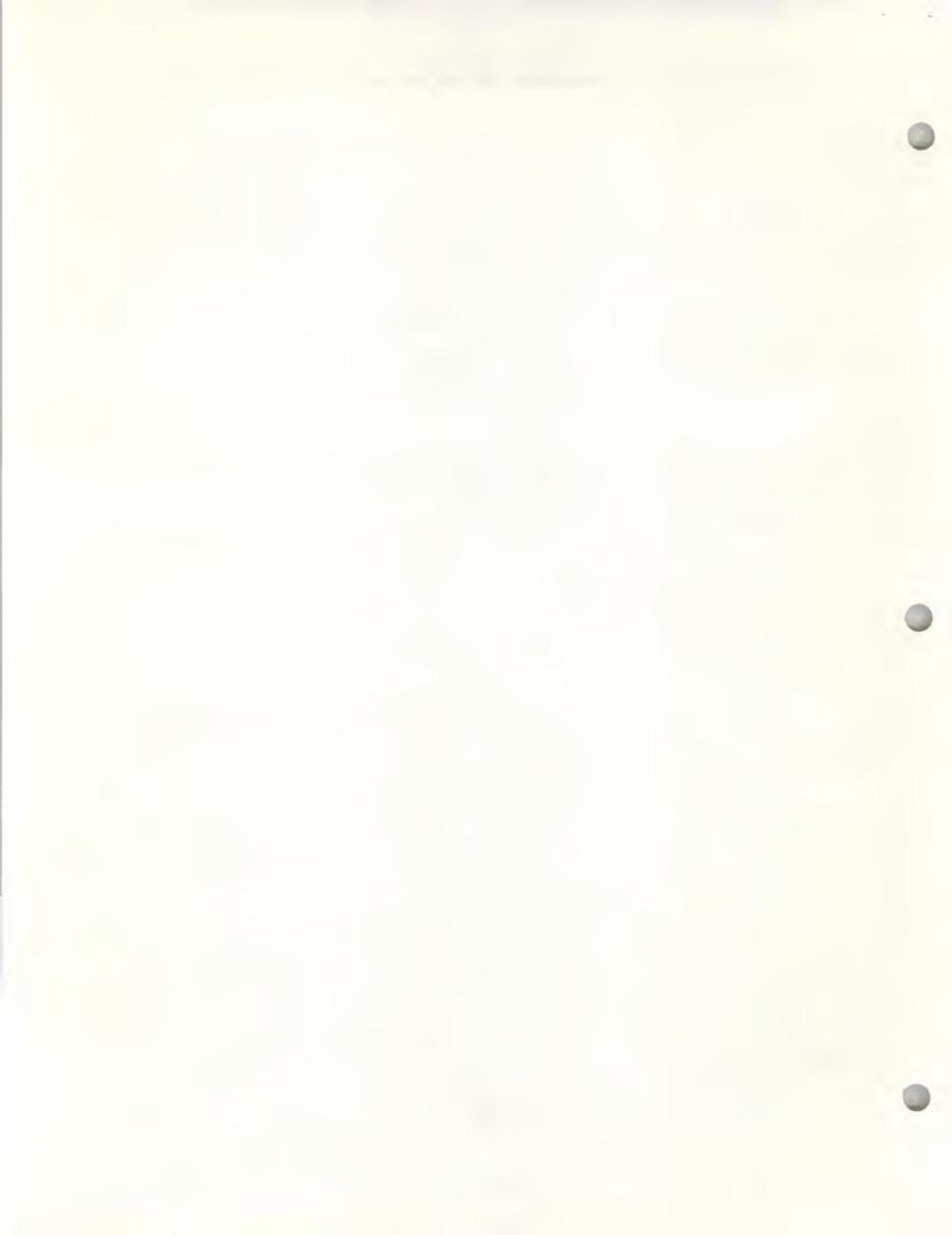
## ..... FISCAL YEAR COSTS .....

<u>PROGRAM</u>	<u>1970-71</u>	<u>1969-70</u>	<u>Increased (Decreased)</u>
Inspection and Control.....	\$709,193	\$657,134	\$52,059 (1)
Predatory Animal Control.....	94,993	94,080	913
Rabies Control.....	2,364	876	1,488 (2)
TOTAL.....	<u>\$806,550</u>	<u>\$752,090</u>	<u>\$54,460</u>

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(1) Re-recording livestock marks and brands.

(2) Increase in rabies incidents.



## PROGRAM COST DETAIL

<u>PROGRAM</u>	<u>1970-71 TOTAL</u>	<u>PERSONAL SERVICES</u>	<u>OPERATING EXPENSE</u>	<u>CAPITAL</u>	<u>GRANTS &amp; BENEFITS</u>
Inspection and Control.....	\$709,193	\$470,679	\$190,920	\$12,937	\$ 34,657
Predatory Animal Control.....	94,993	55,896	39,097	-0-	-0-
Rabies Control.....	2,364	1,228	1,136	-0-	-0-
<b>TOTAL.....</b>	<b>\$806,550</b>	<b>\$527,803</b>	<b>\$231,153</b>	<b>\$12,937</b>	<b>\$ 34,657</b>

SOURCE OF FUNDING

General Fund.....	\$ 2,364
Earmarked Revenue Fund	
Livestock Commission.....	769,529
Agency Fund	
Stock Estray Account.....	<u>34,657</u>
<b>TOTAL.....</b>	<b><u>\$806,550</u></b>



MARKET OPERATIONS PROFIT OR LOSS TO THE STATE  
1970-71 FISCAL YEAR

	TOTAL INCOME	ADJUSTED* COST	PROFIT	LOSS	PERCENTAGE INCOME TO COST
BAKER**	\$ 2,841.50	\$ 5,321.57	\$	\$ 2,480.07	53.39%
BELLE FOURCHE		37.00		37.00	
BILLINGS BLA	50,214.95	31,740.96	18,473.99		158.20%
BILLINGS PAY	38,480.80	32,336.90	6,143.90		118.99%
BOZEMAN	9,305.10	12,295.03		2,989.93	75.68%
BUTTE	26,710.25	24,542.30	2,167.95		108.83%
DILLON	2,555.30	3,239.62		684.32	78.87%
GLASGOW	15,214.35	14,616.18	598.17		104.09%
GLENDALE	13,386.10	11,225.04	2,161.06		119.25%
GREAT FALLS	20,362.60	18,509.90	1,852.70		110.00%
HAMILTON	2,955.70	3,823.73		868.03	77.30%
HAVRE	10,287.10	12,423.96		2,136.86	82.80%
KALISPELL	11,310.35	11,928.20		617.85	94.82%
LEWISTOWN	17,219.15	17,802.76		583.61	96.72%
MILES CITY	10,271.00	13,595.39		3,324.39	75.54%
MISSOULA	16,245.70	21,462.55		5,216.85	75.69%
SHELBY	6,067.90	7,730.01		1,662.11	78.50%
SIDNEY	34,719.05	22,182.44	12,536.61		156.51%
SIOUX CITY		500.00		500.00	
	<hr/>				
	\$ 288,146.90	\$ 265,313.54	\$ 43,934.38	\$ 21,101.02	108.60%
			Net Profit	\$ 22,833.36	

\*Cost of operations adjusted for exchange of services

\*\*75% of adjusted cost at Baker is \$3,991.18 Making a deficit of \$1,149.68



## FISCAL 1970-71 CATTLE CLASSIFICATION BREAKDOWN

	Steers	Cows	Heifers	Bulls	Calves
BAKER (MONT)	797	2,389	1,240	645	3,752
BAKER (NO.DAK.)	80	138	15	29	177
BILLINGS BL'S (MONT)	27,108	31,559	20,726	5,288	33,775
BILLINGS BL'S (WYO)	3,521	4,802	2,739	554	2,985
BILLINGS PAY (MONT)	25,353	27,186	22,092	5,122	27,461
BILLINGS PAY (WYO)	2,947	2,007	1,561	515	1,555
BLGS. PKG. PLANTS (MONT)	36,931	25,521	31,593	2,746	59
BLGS. PKG. PLANTS (WYO)	3,090	7,887	3,540	557	4
BOZEMAN	7,717	8,256	4,676	1,565	5,341
BUTTE	18,397	22,297	17,610	3,381	21,922
DILLON	1,195	2,583	947	422	2,769
GLASGOW	8,453	12,009	5,694	2,231	21,606
GLENDIVE (MONT)	5,285	7,374	5,702	1,363	23,038
GLENDIVE (NO. DAK.)	83	151	100	148	80
GREAT FALLS	10,783	17,758	7,646	2,869	27,706
HAMILTON	1,931	2,344	1,928	362	3,140
HAVRE	2,997	9,804	3,361	1,599	13,030
KALISPELL	7,866	9,394	8,499	1,462	10,204
LEWISTOWN	5,019	14,342	4,762	2,038	24,564
MILES CITY	3,509	11,143	4,756	2,262	12,266
MISSOULA	14,450	12,066	10,375	2,136	13,569
SHELBY	2,559	6,284	2,074	893	7,188
SIDNEY (MONT)	23,015	14,223	20,007	2,967	28,460
SIDNEY (NO. DAK.)	4,613	3,181	3,424	569	9,118
BELLE FOURCHE	2,661	2,020	1,837	253	6,042
SIOUX CITY	1,764	104	922	9	7,126
	222,124	256,822	187,826	41,985	306,937
INCREASE OR DECREASE FROM LAST YEAR	+11.00%	-8.41%	+3.03%	+4.82%	+5.71%
TOTAL ALL CLASSES		1,015,694	+2.26%		



## CATTLE &amp; HORSES INSPECTED AT MARKETS

	7-1-69 CATTLE	to HORSES	7-1-70 CATTLE	to HORSES	7-1-71 CATTLE	(CATTLE ONLY) INCREASE	(CATTLE ONLY) DECREASE
BAKER (MONT)			8,823	52	8,823		
BAKER (NO.DAK)			439		439		
BILLINGS BL'S (MONT)	116,085	1,400	118,456	1,096	118,456	2,371	
BILLINGS BL'S (WYO)	16,561	234	14,601	225	14,601		1,960
BILLINGS PAY (MONT)	113,860	2,048	107,214	1,474	107,214		6,646
BILLINGS PAY (WYO)	12,971	297	8,585	244	8,585		4,386
BLGS. PKG. PLANTS (MONT)	77,589		96,850			19,261	
BLGS. PKG. PLANTS (WYO)	19,751		15,078				4,673
BOZEMAN	28,258	944	27,555	852	27,555		703
BUTTE	84,886	217	83,607	155	83,607		1,279
DILLON	11,449	352	7,916	152	7,916		3,533
GLASGOW	46,289	590	49,993	542	49,993	3,704	
GLENDALE (MONT)	43,195	75	42,762	162	42,762		433
GLENDALE (NO.DAK)	557		562		562	5	
GREAT FALLS	57,664	437	66,762	271	66,762	9,098	
HAMILTON	6,911	188	9,705	178	9,705	2,794	
HAVRE	31,665	411	30,791	327	30,791		874
KALISPELL	18,712	239	37,425	287	37,425	18,713	
LEWISTOWN	58,786	546	50,725	384	50,725		8,061
MILES CITY	33,765	1,032	33,936	1,060	33,936	171	
MISSOULA	63,282	2,331	52,596	1,879	52,596		10,686
SHELBY	14,000	20	18,998	72	18,998	4,998	
SIDNEY (MONT)	79,390	682	88,672	584	88,672	9,282	
SIDNEY (NO.DAK)	22,406	101	20,905	111	20,905		1,501
 MONTANA MARKETS	 958,032	 12,144	 992,956	 11,109	 79,659	 44,735	
BELLE FOURCHE	17,680	8	12,813	10		4,867	
SIOUX CITY	17,516		9,925			7,591	
 MONTANA ANIMALS AT OUT-OF-STATE MARKETS	 35,186	 8	 22,738	 10	 10	 12,448	
 TOTAL ANIMALS AT MONTANA & OUT-OF- STATE MARKETS	 993,218	 12,152	 1,015,694	 11,119	 22,476	 22,476	
 <u>MONTANA MARKETS</u>							
MONTANA CATTLE ONLY	885,786		932,786		47,000		
WYO & NO. DAK. CATTLE	72,246		60,170			12,076	

NET INCREASE 22,476

2.26%

